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Drivers who don't comply with a minimum passing distance rule when passing bicycle riders.

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24 **ABSTRACT**

25 *Introduction* Drivers' passing cyclists closely can contribute to crashes falls, and intimidation, which
26 may discourage cycling. In response, minimum passing distance (MPD) rules have been introduced
27 in many jurisdictions. This study examined the factors associated with non-compliance with a MPD
28 rule.

29 *Method* An online survey of 3207 drivers in Queensland, Australia was administered 1 year after a
30 MPD rule began. It assessed compliance with and attitudes towards the rule. Linear regression
31 modeling was used to examine which attitudinal and demographic factors were associated with non-
32 compliance.

33 *Results* The percentage of drivers who reported that they did not comply with the road rule "most
34 of the time" or "almost always" was 35.5% in speed zones of ≤ 60 km/h and 31.8% in speed zones of
35 > 60 km/h. Associated with a greater likelihood of being non-compliant were: only infrequently
36 observing motorists giving bicycle riders more distance when overtaking, greater awareness of
37 bicycle riders when driving on the road, disagreeing that the rule had changed the person's driving,
38 agreeing that the rule was making overtaking bicycle riders difficult, disagreeing that the rule had
39 made it safer for bicycle riders, agreeing that it was difficult to judge 1 or 1.5 m when overtaking a
40 bicycle rider, and agreeing that giving 1.5 m clearance in > 60 km/h zones to bicycle riders was
41 annoying ($p < 0.05$). In high speed zones, drivers aged 18-39 years were more likely than those aged
42 50+ years to be non-compliant ($p < 0.05$). Compliance was not associated with driver sex, amount of
43 driving or perceived level of enforcement.

44 *Conclusions* Reported non-compliance with the MPD rule is widespread and is related more to
45 attitudinal than demographic factors.

46 *Practical Applications* Strategies for helping drivers to judge passing distance and improve their
47 understanding of the importance for cyclist safety of leaving an adequate distance are needed.

48

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49

50 **Keywords:** Cyclist safety, Lateral clearance, One metre rule, Three-foot law, Overtaking.

51

52 **1. Introduction**

53 Drivers' passing cyclists closely can contribute to rear-end and sideswipe crashes and near misses
54 (Aldred & Crowther, 2015; Poulos et al., 2017; Sanders, 2015), which may discourage cycling. Close
55 passes can also destabilize cyclists because of the turbulence created by the passing vehicle (Chuang,
56 Hsu, Lai, Doong & Jeng, 2013; Llorca, Angel-Domenech, Agustin-Gomez & Garcia, 2017) or the
57 cyclist's attempts to avoid a collision (Eilert-Petersson & Schelp, 1997). In response, minimum
58 passing distance (MPD) laws have been introduced on a permanent or trial basis in many Australian
59 jurisdictions, in 26 US states (National Conference of State Legislators, 2016) and in some European
60 countries. Generally, these laws require that drivers leave at least one metre (or three-feet) when
61 passing in lower speed zones and 1.5 m in higher speed zones. Queensland observations show that
62 88% of drivers comply with the requirement to give at least one metre distance in 60 km/h or lower
63 speed zones, and 79% comply with the 1.5 m requirement in higher speed zones (Schramm,
64 Haworth, Heesch, Watson, & Debnath, 2016). These results are similar to the 84% compliance rate
65 with the "three-foot" (90 cm) passing distance law observed in the City of Baltimore, Maryland by
66 Love et al. (2012). However, Llorca et al. (2017) reported only a 64% compliance with the Spanish 1.5
67 m rule on rural roads.

68

69 As summarised below, there is extensive research on how roadway and traffic factors influence
70 passing distances, limited research on the influence of cyclist characteristics on passing distances
71 and considerable research on driver attitudes to cyclists (e.g., Fruhen & Flin, 2015; Johnson, Oxley,
72 Newstead, & Charlton, 2014; Rissel, Campbell, Ashley, & Jackson, 2002), but little is known about the

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73 influence of driver characteristics on their behavior when passing cyclists. This paper compares the
74 characteristics of drivers who self-reported complying or not complying with the Queensland MPD
75 rule to inform future educational and other approaches to improving compliance.

76 **1.1 Roadway and traffic factors that influence passing distances**

77 Roadway and traffic factors appear to exert a strong influence on passing distance. There is
78 reasonable agreement that drivers leave greater passing distances when there are more lanes
79 (Apasnore, Ismail, & Kassim, 2017; Mehta et al., 2015; Shackel & Parkin, 2014) and when lanes are
80 wider (Apasnore et al., 2017; Debnath, Haworth, Schramm, Heesch & Somoray, 2018; Love et al.,
81 2012; Mehta, Mehran, & Hellinga, 2015; Shackel & Parkin, 2014). Higher vehicle speeds are
82 associated with greater passing distances (Chapman & Noyce, 2012; Shackel & Parkin, 2014) but
83 adjacent or oncoming vehicles result in closer passing (Dozza, Schindler, Bianchi-Piccinini & Karlsson,
84 2016; Mehta et al., 2015; Stewart & McHale, 2014). The evidence is more mixed in regard to the
85 effect of the size of the passing vehicle. Several studies found that trucks and busses leave less room
86 than cars when passing bicycles (Parkin & Meyers, 2010; Stewart & McHale, 2014; Walker, 2007) but
87 Shackel and Parkin (2014) failed to confirm this effect. Sando, Chimba, Kwigizile and Moses (2011)
88 reported that sports utility vehicles (SUVs) and pick-up trucks left greater distances than cars.
89 Research in Taiwan (Chuang et al., 2013) showed that the smallest passing distances were left by
90 motorcycles but Australian research found the opposite (Haworth, Heesch, Schramm & Debnath,
91 2018), with less non-compliance by motorcycles (Debnath et al., 2018).

92

93 **1.2 Cyclist characteristics that influence passing distances**

94 The findings regarding the influence of cyclist characteristics on passing distances adopted by drivers
95 are mixed (Debnath et al., Florida DOT, 2011; Haworth et al., 2018; Olivier & Walter, 2013; Sando et
96 al., 2011; Walker, 2007; Walker, Garrard, & Jowitt, 2014). Three studies have reported greater
97 passing distances when the cyclist appeared to be female (Chuang et al., 2013; Florida DOT, 2011;

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98 Sando et al., 2011; Walker, 2007) but recent analyses of Australian data have failed to confirm these
99 results (Debnath et al., 2018; Haworth et al., 2018). The influence of clothing worn by cyclists (street
100 clothes compared to lycra or spandex) on passing distance is also unclear. Walker et al. (2014),
101 whose single participant was male, and US studies that examined both clothing and gender (Florida
102 DOT, 2011; Sando et al., 2011) did not find significant effects of cyclist attire on passing distance.
103 Haworth et al. (2018) found that passing distances were greater for cyclists wearing street clothing
104 than those wearing lycra at four Queensland sites when group riders were excluded, but this was not
105 significant for individual and group riders across a larger number of sites (Debnath et al., 2018). The
106 report of closer passing for riders who wore helmets (Walker, 2007) was disputed in a re-analysis by
107 Olivier and Walter (2013) and was not supported by later research (Walker et al., 2014).

108

109 **1.3 Driver attitudes toward cyclists**

110 Numerous studies have demonstrated that many drivers have negative attitudes towards cyclists
111 (e.g., Basford, Reid, Lester, Thomson, & Tolmie, 2002; Fruhen & Flin, 2015; Rissel et al., 2002). In
112 an early British survey, drivers indicated that they were annoyed by the presence of cyclists on the
113 road due to their slowing traffic, lane filtering and not using hand signals (Basford et al., 2002). In
114 research conducted by Rissel and colleagues (2002) in New South Wales, Australia negative
115 attitudes towards cyclists were associated with a lack of road rule knowledge and lower tolerance
116 of cyclists on the road. The researchers concluded that the attitudes of New South Wales drivers
117 to cyclists had not improved since the same questions were previously asked of drivers in 1994
118 (Bell Dignam, 1995). Fruhen and Flin (2015), using Rissel et al.'s Attitudes to Cyclists Scale in
119 Western Australia, found that poorer attitudes towards cyclists were associated with higher levels
120 of aggressive driving behavior that included swearing, horn sounding, verbal threats, ramming and
121 physical attacks.

122

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123 Other researchers have examined whether attitudes to cyclists differ between drivers who ride a
124 bicycle (driver-cyclists) and those who do not. Studies in the Australian states of Victoria (Johnson
125 et al., 2014) and Western Australia (Fruhen & Flin, 2015) have reported driver-cyclists were more
126 likely to report positive attitudes towards cyclists and non-cyclist drivers were more likely to
127 express negative attitudes. US research has shown that drivers who primarily commute by car
128 have more negative attitudes towards cyclists than other drivers and this difference is even
129 greater for drivers who make most of their non-commute trips by car (Goddard, Dill & Monsere,
130 2016).

131

132 It is clear that poor driver attitudes towards cyclists are associated with poor driving behaviors
133 around cyclists (Basford, Reid, Thomson, & Tolmie, 2002; Fruhen & Flin, 2015; Heesch, Sahlqvist, &
134 Garrard, 2011; Johnson, Oxley, Newstead, & Charlton, 2014; Rissel, Campbell, Ashley, & Jackson,
135 2002). However, the evidence also suggests that the more positive attitudes towards cyclists
136 displayed by drivers who ride themselves do not translate to better behavior towards cyclists
137 (Fruhen & Flin, 2015; Johnson et al., 2014).

138

139 Aggressive behavior and harassment from drivers have been reported by cyclists in the US
140 (Sanders, 2015), the UK (Aldred & Crossweller, 2015) and Australia (Heesch et al., 2011; Heesch et
141 al., 2017), with driving too close being the most common form of harassment reported. In an
142 examination of harassment both pre- and post-introduction of the Queensland MPD road rule
143 (Heesch et al., 2017), most Queensland cyclists reported that drivers were deliberately driving too
144 close to cyclists, causing fear and anxiety: 68% before the road rule introduction and 66% 1 year
145 after the introduction of the road rule.

146

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147 Overall, the findings from previous research suggest that many drivers have negative attitudes to
148 cyclists and that many cyclists report that drivers pass too close. It is not clear how much drivers'
149 failure to comply with MPD laws stems from difficulty in judging the distance or roadway limitations,
150 and how much results from their negative attitudes to cyclists. The aim of this study was to
151 determine the awareness, attitudinal and demographic factors that influence non-compliance with a
152 MPD rule, to inform future educational and other approaches to improving compliance.

153

154 **2. Materials and methods**

155 ***2.1 Data collection***

156 The survey was a component of the evaluation of the Queensland MPD trial which began on 7 April,
157 2014. The aim of the survey was to assess cyclists' and motorists' awareness of, knowledge and
158 perceptions about, and self-reported compliance with the MPD road rule. An overview of the
159 evaluation is presented in Schramm et al. (2016) and the analyses of the observational data are
160 presented elsewhere (Debnath et al., 2018; Haworth et al., 2018). Members of the Royal
161 Automobile Club of Queensland (RACQ) were recruited to complete an online survey. RACQ is the
162 largest club in Queensland, with more than one-third of the state's population being members.
163 Members were initially recruited through an article in the February/March issue of the RACQ's print
164 magazine "The Road Ahead", with a circulation of approximately 900,000. To increase the response
165 rate, the study was then advertised in the RACQ's online "Club News" newsletter on 8-9 July, 2015.
166 As an incentive to participate, members were offered the opportunity to enter a prize draw for one
167 of five \$200 gift cards to local retailers. Ethical approval was received from the university's ethics
168 committee (approval number 1500000146).

169

170 In total 3,769 adult members (aged 18+ years) of RACQ completed the online survey between April
171 and July 2015. They were asked about their compliance with, awareness of, and attitudes towards
172 the rule. Members were excluded from analysis if they were members of a local bicycle sporting or

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173 advocacy group (n=262) or reported that they were not aware of the road rule (n=171). After these
174 exclusions, 3,336 drivers were eligible for analysis.

175

176 **2.2 Variables in analysis**

177 The outcome variables were (1) compliance with the road rule first in speed zones of ≤ 60 km/h and
178 (2) compliance in speed zones of > 60 km/h. For the first outcome variable, the item was, "When you
179 are driving on roads with a speed limit of 60 km/h or less, how often do you leave less than 1 m?" For
180 the second variable, the item was, "When you are driving on roads with a speed limit over 60 km/h,
181 how often do you leave less than 1.5 m?". Response options were on a 5-point Likert scale
182 (1="almost never"; 2="Rarely; 3=Sometimes; 4="Most of the time"; 5= "almost always").

183

184 The independent variables included demographic characteristics (sex, age, highest education level
185 attained), driving-related characteristics (years since received a driver's licence, average km driven
186 weekly over the previous year, average days per week driven, type of vehicle driven most frequently
187 on roads), awareness of bicycle riders on the road, awareness of police enforcement, and attitudes
188 towards the road rule. New items to assess perceptions about the MPD road rule and road-user
189 behavior were developed for this study. Other items were adapted from previous studies (Crosby
190 Textor, 2014; Heesch, Garrard & Sahlqvist, 2011) to allow comparisons to be made. Awareness of
191 bicycle riders on the road was measured with three items that assessed changes in awareness from
192 before the road rule was implemented until 1 year later. The items had the stem 'Compared to 12
193 months ago', and response options for these items were on a 5-point Likert scale ranging from
194 "strongly agree" to "strongly disagree". For the item that measured awareness of police
195 enforcement ('Do you think the police are enforcing the MPD road rule?'), response options were
196 "yes", "no" and "don't know". Attitudes were measured with six items. For each item, drivers were
197 to place a check mark next to any item (see Table 2) for which they were in agreement. The terms

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198 "bicycle rider" was used in the survey because it was felt that "cyclist" has developed a connotation
199 of a lycra-clad enthusiast, which not all bicycle riders would identify with, and to which some drivers
200 might respond more negatively than the less charged term of "bicycle rider".

201 **2.3 Data analysis**

202 Descriptive statistics were computed for all variables. To address the study aims, linear regression
203 modeling was used to examine the association between each independent variable and each
204 outcome variable. Categorical independent variables were treated as a series of dummy variables,
205 and continuous independent variables were retained in their continuous form. Associations were
206 first examined in bivariate models. An independent variable found to be statistically significant in the
207 model of non-compliance in speed zones of ≤ 60 km/h or in the model of speed zones > 60 km/h was
208 included in final multivariable linear regression models, one for each non-compliance outcome. The
209 analysis sample excluded data from drivers who had missing outcome data (n=54) or missing data
210 for an independent variable that was included in the final modeling (for age or sex: n=75), leaving
211 data from 3207 drivers (96.1% of eligible drivers) included in the analysis (see Table 1). All analyses
212 were conducted in SPSS v23 (IBM, New York City, NY) and significance was set at $p < .05$.

213

214 **3. Results**

215 The mean scores on the non-compliant outcome were 2.68 (SD=1.59) in speed zones of ≤60 km/h
 216 and 2.59 (SD=1.52) in speed zones of >60 km/h. Thus on average, drivers reported that they “rarely”
 217 to “sometimes” left less than 1 m when overtaking bicycle riders in speed zones of ≤60 km/h and
 218 less than 1.5 m when overtaking in speed zones of >60 km/h. The percentage of drivers who
 219 reported that they were not compliant with the road rule “most of the time” or “almost always” was
 220 35.5% in speed zones of ≤60 km/h and 31.8% in speed zones of > 60 km/h. As shown in Table 1, the
 221 majority of respondents (63%) were men, aged 40 years or older (86%), and with an education
 222 above a high school diploma (79%). Over half lived in urban areas (58%), and almost half (47%) drove
 223 less than 250 km per week. The majority (78%) drove 5-7 days/week. Almost all (94%) most
 224 frequently drove a car.

225

226 **Table 1**

227 **Characteristics of the driver sample drawn from the membership of RACQ (n=3207)**

Characteristics	n	%
Sex		
Male	2021	63.0
Female	1186	37.0
Age (years)		
<25	81	2.5
25-39	377	11.8
40-59	1463	45.6
50+	1286	40.1
Educational attainment ¹		
No high school certificate	288	9.0

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High school or senior certificate	399	12.4
Trade/apprenticeship or certificate/diploma	1141	35.6
Undergraduate university degree	1379	43.0
Residential location ¹		
Urban	1856	57.9
Regional/remote	1342	41.8
Driving distance in average week (km) ¹		
1 to < 250	1518	47.3
250 to < 500	956	29.8
500+	642	20.0
Driving frequency in average week, in previous year ¹		
5-7 days/week	2512	78.3
3-4 days/week	520	16.2
1-2 days/week	146	4.6
Less than weekly	20	0.6
Vehicle driven on the road more frequently ¹		
Car ²	3002	93.6
Motorcycle, motor scooter or moped	49	1.5
Van/light commercial vehicle	61	1.9
Truck	44	1.4
Bus	34	1.1

228 ¹Frequencies do not sum to the total analysis sample due to missing data: 91 were missing driving
229 distance in an average week (km); 9 were missing residential location; and 17 were missing type of
230 vehicle driven most frequently. These variables were not included in the multivariable regression
231 modeling. No variable had more than 3.0% missing values.

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232 ²Respondents were told this category included sedan, hatchback, wagon, people mover, utility and
233 4WD.

234

235 As shown in Table 2, most drivers indicated that pre- to post-implementation of the MPD road rule,
236 they had observed other motorists' giving bicycle riders a greater distance when overtaking. Less
237 than half had observed more bicycle riders on the road or were aware of more riders when driving.
238 Few drivers believed that the police were enforcing the rule. The majority of drivers (72%) reported
239 they that did not know if the police were enforcing the rule. Less than half of drivers agreed with
240 each attitude item.

241

242 **Table 2**

243 **Perceptions of drivers toward Queensland's Minimum Passing Distance road rule (n=3207)**

Awareness and attitude items	Drivers in agreement with each statement	
	n	%
AWARENESS		
I have observed motorists giving bicycle riders more room when overtaking ¹	1961	61.1
I have observed more bicycle riders on the road ¹	1387	43.2
I am more aware of bicycle riders when driving on the road ¹	1351	42.1
Police are enforcing the road rule ²	305	9.5
ATTITUDES		
It hasn't changed my driving	1066	33.2
It only makes it more difficult to pass a cyclist	1548	48.3

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Cyclists use it to block the lane	1223	38.1
It has made it safer for cyclists	1036	32.3
I find it difficult to judge this distance	614	19.1
It annoys me that cyclists must be given this much clearance	681	21.2

244 ¹Responses options were on a 5-point Likert scale. For comparison with other items in this table, the
 245 percentage of drivers who reported that they 'strongly agree' or 'agree' with the statement are
 246 reported here. ²The percentage of drivers who reported that police are enforcing the road rule is
 247 reported here. Most respondents reported "I don't know" (n=2303, 71.8%).

248

249 In univariate modeling (data not shown) sex was a significant correlate of non-compliance with the
 250 road rule only in >60 km/h zones. Significant correlates of non-compliance in both speed zones were
 251 age, three of the four awareness variables (all but awareness of police enforcement), and all attitude
 252 variables. Therefore, age, sex, three awareness variables and six attitude variables were included in
 253 the multivariable models but not included in that modeling were other demographic characteristics,
 254 the driving-related characteristics, and awareness of police enforcement.

255

256 The results of the multivariable regression modeling are shown in Table 3. In modelling the
 257 correlates of non-compliance in ≤ 60 km/h zones, age and sex were not significant correlates.
 258 However, in modeling the correlates of non-compliance in > 60 km/h zones, being younger than 40
 259 years was associated with a greater likelihood of being non-compliant. In both models most
 260 awareness variables and attitudinal variables were significant. Specifically, associated with a greater
 261 likelihood of being non-compliant were: only infrequent observations of motorists giving bicycle
 262 riders more distance when overtaking, greater awareness of bicycle riders when driving on the road,
 263 disagreeing that the rule had changed the person's driving, agreeing that the rule was making
 264 overtaking bicycle riders difficult, disagreeing that the rule had made it safer for bicycle riders,

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265 agreeing that it was difficult to judge 1 or 1.5 m when overtaking a bicycle rider, and agreeing that

266 giving 1.5 m clearance in > 60 km/h zones to bicycle riders annoyed the person.

267

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268 **Table 3**

269 **Correlates of non-compliance with the Queensland road rule in multivariable linear regression**

270 **modelling (n=3207).**

Independent variables	Non-compliance with 1-m rule		Non-compliance with 1.5-m rule	
	B	95%CI	B	95%CI
Sex				
Male (referent)	0.00		0.00	
Female	0.08	-0.04, 0.19	-0.04	-0.15, 0.08
Age (years)				
<25	0.31	-0.05, 0.67	*0.38	0.04, 0.72
25-39	0.18	-0.01, 0.36	**0.24	0.06, 0.41
40-59	0.08	-0.04, 0.20	0.08	-0.04, 0.20
50+ (referent)	0.00		0.00	
AWARENESS ITEMS¹				
I have observed motorists giving				
bicycle riders more room when	***-0.11	-0.17, -0.04	**0.09	-0.16, -0.03
overtaking				
I have observed more bicycle				
riders on the road	0.04	-0.02, 0.10	0.05	-0.01, 0.11
I am more aware of bicycle riders				
when driving on the road	***0.12	0.06, 0.18	***0.09	0.04, 0.15
ATTITUDE ITEMS²				

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The minimum overtaking				
distance rule has changed my driving	***-0.21	-0.33, -0.09	***-0.26	-0.37, -0.14
The minimum overtaking				
distance rule only makes it more difficult to pass a cyclist	**0.18	0.05, 0.31	**0.16	0.04, 0.29
Cyclists use the minimum				
overtaking distance rule to block the lane	-0.01	-0.14, 0.12	0.03	-0.09, 0.16
The minimum overtaking				
distance rule has made it safer for cyclists	**0.19	-0.32, -0.07	***-0.22	-0.34, -0.10
I find it difficult to judge this distance				
	*0.17	0.03, 0.31	**0.20	0.06, 0.33
It annoys me that cyclists must be given this much clearance				
	0.11	-0.04, 0.25	**0.19	0.04, 0.33

271 CI = confidence interval

272 Separate models were created for the two outcomes (non-compliance in ≤ 60 km/h zones and > 60
 273 km/h zones). All independent variables were included in each of the two models.

274 ¹Response options: 1 (strongly disagree) to 5 (strongly agree).

275 ²Response options: 0 (disagree) and 1 (agree).

276 * $p < 0.05$. ** $p \leq 0.01$; *** $p \leq 0.001$

277

278 **4. Discussion**

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279 This study is the first to examine the relationship between drivers' awareness and attitudes, as well
280 as other characteristics of drivers, and their self-reported compliance with a MPD rule. About one-
281 third of drivers surveyed reported that they did not comply with the MPD rule "most of the time" or
282 "always". Their responses were similar when asked about compliance with the 1 m minimum in
283 speed zones of 60 km/h and lower, and compliance with the 1.5 m minimum in higher speed zones.
284 Likewise, about 40% of drivers reported that they had not observed other drivers' giving bicycle
285 riders more space than they did before the rule was introduced. These findings are consistent with
286 the widespread level of cyclist concern about close passing (Aldred & Crossweller, 2015; Heesch et al.,
287 2017; Sanders, 2015). Almost three-quarters of the drivers "did not know" whether the police were
288 enforcing the rule, and the level of drivers' awareness of police enforcement did not significantly
289 influence their reported level of non-compliance (not statistically significant in bivariate modeling so
290 not included in the final modeling reported in Table 3). This suggests that lack of concern about
291 enforcement may be contributing to the high level of reported non-compliance.

292

293 Drivers who reported more frequent non-compliance with the rule were less likely to agree that they
294 had observed other motorists giving riders more space when overtaking or that the rule had made it
295 safer for cyclists. Non-compliance was also associated with agreeing that the law only made it more
296 difficult to pass cyclists. These results are consistent with Rissel et al.'s (2002) finding that 57% of
297 drivers reported that 'it is very frustrating sharing the road with cyclists' and Johnson et al.'s (2014)
298 finding that drivers who did not cycle were more likely to agree that 'I feel frustrated when I have to
299 keep passing the same cyclist'. Certainly, the general response to the survey items suggested that
300 non-compliance was related to doubting that the rule was beneficial for cyclist safety and promotion
301 of cycling, and being annoyed by the 1.5 m requirement in higher speed zones.

302

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303 A surprising finding was that non-compliance was associated with now being more aware of cyclists.
304 Finding it more difficult to overtake cyclists was also correlated with noncompliance. It may be that
305 experiencing the feeling that it is more difficult to overtake is making these non-compliant drivers
306 more aware of cyclists. The awareness may be provoked by irritation, rather than empathy.

307

308 Non-compliance was associated with a range of attitudinal factors, including the belief that it is
309 difficult to judge the required distance in overtaking bicycle riders. In a previous report of the same
310 study, we reported that only 60% of drivers surveyed were 'certain' or 'very certain' that *they* could
311 accurately judge 1 m or 1.5 m when passing a cyclist, and only 19% thought that *other drivers* could
312 do this when passing (Schramm et al., 2016). The police officers interviewed for the same study
313 commented that some drivers were leaving 'excessive' distances when passing (Schramm et al.,
314 2016). These findings are consistent with the poor ability to judge lateral distances that have been
315 reported in psychophysical experiments (Levin & Haber, 1993) and in a driving simulator
316 (Baumberger, Flückiger, Paquette, Bergeron & Delorme, 2005).

317

318 A major strength of the study is that data were collected from a large and diverse sample of drivers.
319 However, the study also has some limitations. The survey was administered at one time point 1 year
320 after the commencement of the MPD rule, so it was not possible to assess whether passing
321 distances were affected by the introduction of the rule. Drivers who stated that they were unaware
322 of the rule were excluded from the analyses. They comprised only 5% of the original sample,
323 suggesting that public education regarding the introduction of the rule was effective. While their
324 exclusion means that their degree of compliance is unknown, their small representation in the
325 original sample suggests that their exclusion was unlikely to have markedly affected the results. In
326 addition, the survey measured self-reported non-compliance and the relationship with actual non-
327 compliance is not clear. While self-reported levels of non-compliance were similar across the speed

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328 zones, observational data collected as part of the larger Queensland MPD evaluation (Schramm et
329 al., 2016) suggested that 88% of drivers complied with the 1 m rule in speed zones of ≤ 60 km/h and
330 79% complied in higher speed zones. There is no direct comparison between the rating scale of
331 frequency of non-compliance used in the survey and the frequency of compliance in the observed
332 data, but the reported level of non-compliance does seem lower than in the observational data. This
333 may reflect drivers' underestimation of their passing distance, as suggested by police observations of
334 drivers' giving too much space. Further research where both self-reported and observational data
335 are collected for the same passing events could help to understand this discrepancy.

336

337 **5. Conclusions**

338 About one-third of Queensland drivers reported that they were not consistently complying with the
339 MPD rule. Reported non-compliance with the MPD road rule was widespread and was related more
340 to attitudinal than demographic factors. Among those who reported frequent non-compliance, the
341 rule appeared to influence their attitudes towards bicycle riders negatively. These findings suggest
342 that strategies are needed to help drivers judge passing distances and improve their understanding
343 of the importance for cyclist safety of leaving an adequate distance.

344

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349

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